





Providence Business News 2020 Business of Cannabis Summit

# Adult Use Legalization in Massachusetts History, Results and Lessons Learned



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Chairman





## Agenda

- A Brief Review of (Massachusetts) History
- Key Elements of Our Approach
- Current Status
- Key Challenges
- Lessons Learned
- Q&A





### History

**November 6, 2012** Voter Initiative Approving Medical Marijuana Approved by Voters

(63% - 37%)

June 25, 2015 First Medical Marijuana Treatment Center Opens

**November 4, 2016** Question 4 Passed by Voters (53% - 47%)

July 28, 2017 Governor Baker signs Chapter 55 of the Acts of 2017

September 1, 2017 Appointment of Cannabis Control Commission

March 7, 2018 Final Regulations Approved by Commission

April 2-15, 2018 Priority Applicant Certification Process

**April 17, 2018** First License Applications Accepted

June 21, 2018 Commission Approves First Provisional License

**November 20, 2018** First Adult Use Retail Stores Open

Oversight of Medical Marijuana Program Transferred from Department of Public Health to CCC **December 24, 2018** 

November, 2019 Regulations Allowing for Social Consumption and Home Delivery

Approved

**December 3, 2019** CCC Opens Permanent Headquarters at Union Station in Worcester





### Key Elements of Chapter 55

- Five-Person, Full Time Independent Commission Jointly Appointed by Governor, Attorney General, Treasurer
- Application Review Prioritization
  - Existing Medical Marijuana Dispensaries
  - Economic Empowerment Applicants
- Equity
- Diversity
  - Ethnicity
  - Gender
  - Small vs. larger companies
- Support for Small Farmers and Outdoor Cultivation
- Significant Local Control
- Regulatory Oversight for Medical and Adult Use Marijuana Combined Under One Agency
- 20% Total Tax Rate (at retail)
  - 6.25% State Sales Tax
  - 3.00% Local Tax (optional)
  - 10.75% Excise Tax



### Differences Between Medical and Adult Use Regulations

	Medical Marijuana	Adult Use Marijuana
Access	Medical Marijuana Card	Proof of Age
Minimum Age	18*	21
Taxes	Untaxed	<ul><li>Up to 20%</li><li>State Sales Tax</li><li>State Excise Tax</li><li>Optional Municipal Tax</li></ul>
Types of Licenses	Vertically Integrated	Multiple by Type

<sup>\*</sup> Patients under 18 can obtain a medical marijuana card under specific circumstances



### Significant Local Control

- Statutory Controls
  - Moratoria
  - Bans (Partial or Full)
  - Can Place Limits on Number of Retail Establishments
    - No less than 20% of Number of Package Stores
    - No less than the Number of RMDs
- Zoning Controls
  - Buffer zones
  - Use districts
  - Overlay districts
  - Signage
  - Agricultural Exemption
- Host Community Agreements





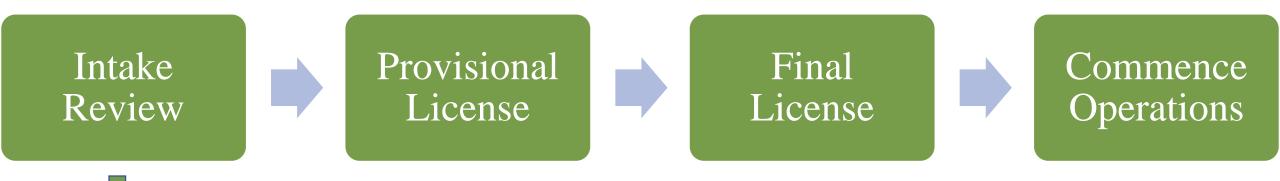


### Key Elements of Our Approach

- Operate with Complete Transparency
- Create "State Agency of the Future"
- Provide Open Data Platform
- Focus on Public Health and Safety and Long-term Industry Stability versus Maximized Speed of Launch
- Recognize the Continuing Controversy
  - Emphasis on
    - Constituency Outreach
    - Communications and Public Awareness
    - Facts and Research



### **Licensing Process**





- Application of Intent
- Background Check
- Management and Operations Profile
- Fee Payment



### OVERVIEW OF REGULATIONS: TYPES OF LICENSES















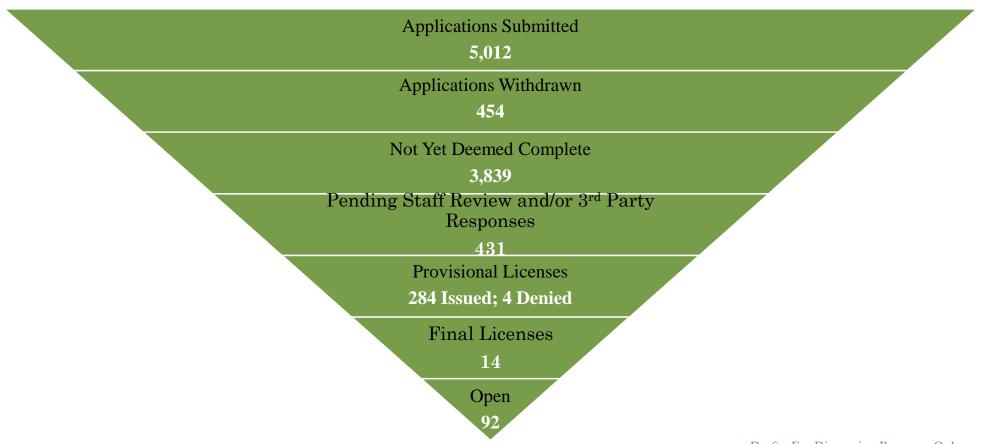








# Current Status The Adult Use Licensing Universe | February 6, 2020





### Adult Use License Applications (By Type) | February 6, 2020

License Type	Provisional	Final	Open
Craft Marijuana Cooperative	1		
Independent Testing Laboratory	1		2
Marijuana Cultivator	58	6	27
Marijuana Microbusiness	3		1
Marijuana Product Manufacturer	39	4	24
Marijuana Research Facility			
Marijuana Retailer	75	4	36
Marijuana Transporter with Other Existing ME License			2
Marijuana Third Party Transporter	1		
Total	178	14	92

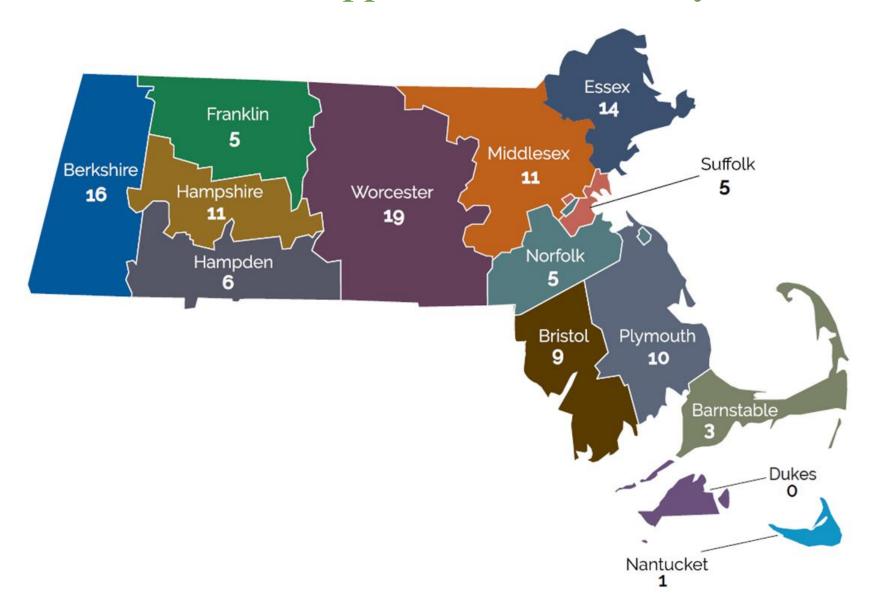


### Completed Adult Use License Applications | February 6, 2020

Type	#
RMD Priority	233
Economic Empowerment Priority	27
Expedited Review*	66
General Applicant	393
Total	719

<sup>\*</sup>Social Equity Program Participants; Women, Minority and Veteran Owned; Outdoor Cultivation; Co-ops; Independent Testing Labs

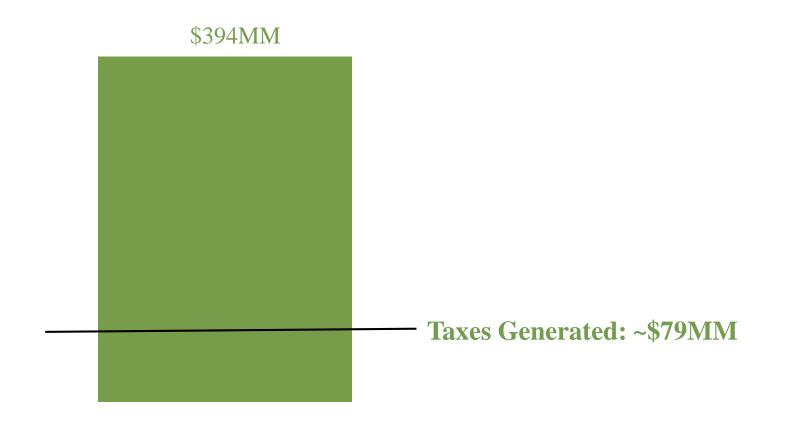
### Adult Use Retail Applications | February 6, 2020





# Gross Revenue – Adult Use First Year of Operations

(November 20, 2018 – November 19, 2019)





## Medical Marijuana Program Licensing Data | February 6, 2020

License Applications	#
Pending-Application of Intent Stage	36
Pending-Management and Operations Profile Stage	10
Pending-Siting Profile Stage	8
Application Expired	100
Application Withdrawn	3
Total	157

Licenses	#
Provisional	90
Final	8
Commence Operations	58
License Expired	10
Total	166





# Key Challenges

- The Medical Marijuana Program
  - Patient Support
  - Lack of Engagement of the Medical Community
- Municipal Processes
  - Host Community Agreements
  - Pace, Transparency and Discrepancies of Municipal Approval Process
- Ethnic/Gender Diversity
- Balance of Small vs. Large Participants
- Social Equity
- Avoiding Overproduction and Diversion
- Banking





### Lessons Learned

- Get started before launch
  - Public Awareness and Education Campaign
  - Baseline Data Collection
- Anticipate and Address Potential Conflicts with Related Laws
  - Employment
  - Landlord/Tenant
- Carefully Weigh
  - Role of Municipalities
  - Regulatory Oversight Structure
  - Tax Structure and Rate
- Balance Equity Objectives with Targeted Uses of Tax Revenue
- Set Expectations Explicitly and Early





# Questions & Answers